







# Annual Accounts 2014/2015



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#### **AUDIT OPINION**

#### Independent auditor's report to the Chief Constable for Dorset

We have audited the financial statements of the Chief Constable for Dorset for the year ended 31 March 2015 on pages 8 to 9 and 11 to 24. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014-15.

This report is made solely to the Chief Constable for Dorset in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the Chief Constable for Dorset those matters we are required to state in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Chief Constable for Dorset for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Chief Finance Office and auditor

As explained more fully in the Statement of Responsibilities, the Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Chief Constable for Dorset's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Chief Finance Officer; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Chief Constable for Dorset as at 31 March 2015 and of the Chief Constable for Dorset's expenditure and income for the year then ended;
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014-15.

#### **AUDIT OPINION**

#### Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the annual governance statement set out on pages 25 to 35 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the Explanatory Foreword for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters.

# Conclusion on the Chief Constable for Dorset's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### The Chief Constable's responsibilities

The Chief Constable for Dorset is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in the use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Chief Constable for Dorset has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Chief Constable for Dorset has put in place proper arrangements for securing economy, efficiency and effectiveness in the use of resources. We are not required to consider, nor have we considered, whether all aspects of the Chief Constable for Dorset's arrangements for securing economy, efficiency and effectiveness in the use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2014, as to whether the Chief Constable for Dorset has proper arrangements for:

- securing financial resilience; and
- challenging how he secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Chief

#### **AUDIT OPINION**

Constable for Dorset put in place proper arrangements for securing economy, efficiency and effectiveness in the use of resources for the year ended 31 March 2015.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Corporation Sole of the Chief Constable for Dorset had put in place proper arrangements to secure economy, efficiency and effectiveness in the use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2014, we are satisfied that, in all significant respects the Chief Constable for Dorset put in place proper arrangements to secure economy, efficiency and effectiveness in the use of resources for the year ending 31 March 2015.

#### Certificate

We certify that we have completed the audit of the financial statements of the Chief Constable for Dorset in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice 2010 for Local Government Bodies issued by the Audit Commission.

**Darren Gilbert** 

For and on behalf of KPMG LLP, Appointed Auditor

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Chartered Accountants
3 Assembly Square
Brittania Quary, Cardiff, CF104AX

30 September 2015

#### FOREWORD TO THE ACCOUNTS

#### Introduction

The primary function of the Police and Crime Commissioner is to secure the maintenance of an efficient and effective police force in Dorset, and to hold the Chief Constable to account for the exercise of operational policing duties under the Police Act 1996.

All the financial transactions incurred during 2014-15 for policing Dorset have been recognised and recorded within this Statement of Accounts, which sets out the overall financial position of PCC Dorset and Group accounts incorporating the Chief Constable for the year ended 31 March 2015. The Group position 'PCC Dorset Group' reflects the consolidated accounts of the Police and Crime Commissioner for Dorset and its subsidiary Chief Constable accounts. Where the Group position differs from PCC Dorset position this is made clear in the statements and notes. Separate statutory accounts are prepared for the Chief Constable.

This Foreword provides an overview of the new accounting arrangements and outlines the financial performance of PCC Dorset and PCC Dorset Group during 2014-15.

#### The Statement of Accounts

The 2014-15 Statement of Accounts is prepared in accordance with the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting 2014-15.

The accounts reflect the current legislative framework as well as the local arrangements operating in practice. Key elements of this framework include:

- The Local Audit and Accountability Act 2014;
- Accounts & Audit Regulations 2011
- The Police Reform and Social Responsibility Act 2011 (the Act);
- The Home Office Financial Management Code of Practice for the Police Service of England and Wales 2012;
- Scheme of Delegation between the Police and Crime Commissioner for Dorset and the Chief Constable:
- PCC Dorset Financial Regulations Police and Crime Commissioner and Chief Constable;
- PCC Dorset Standing Orders on Contracts Police and Crime Commissioner and Chief Constable.

The accounting arrangements between PCC Dorset and the Chief Constable are such that PCC Dorset is responsible for the finances of the whole Group and controls all assets, liabilities and reserves. PCC Dorset receives all income and funding and makes all the payments for the Group from the Police Fund. Since 1 April 2014 staff have been split between PCC Dorset and the Chief Constable, with PCC Dorset retaining only those staff running the office of the Commissioner. In turn the Chief Constable fulfils its functions under the Act within an annual budget set by PCC Dorset in consultation with the Chief Constable. A scheme of delegation is in operation between the two bodies determining their respective responsibilities.

#### **Revenue Budget**

In February 2014 the Police and Crime Commissioner set the revenue budget for 2014-15 at £120.7 million. As part of efforts to tackle the national deficit, the Government announced significant spending cuts in October 2010 in its Comprehensive Spending Review (CSR). As

#### FOREWORD TO THE ACCOUNTS

a result, Government funding for the police service in Dorset for 2014-15 was cut by £1.09 million, representing a cash reduction on the previous years police funding of 0.9%. Over the CSR to 2014-15 the overall grant reduction resulted in the need to reduce costs by £22.5 million in real terms. The Band D council tax was increased by 1.96% to £187.11 in 2014-15. The Policing share of the average council tax bill for the year was about 11%.

#### **Comparison of Actual Expenditure with Budget**

Actual spending for the year was £120.9 million compared to the funding of £120.7 million, resulting in an overspend of £0.17 million.

Savings were achieved during the year due to strict financial controls on all areas of spending and additional income, but these were fully reinvested into the provision of policing services during the year. The reinvestment included the recruitment of an additional 133 police officers

#### The main variations were:

- The recruitment of additional officers led to police officer costs being £0.87 million higher than originally anticipated, although this was partly mitigated by a higher than expected number of police officer leavers. Police staff numbers did not fall as quickly as anticipated during the year, resulting in a further overspend of £0.67 million. These additional costs allowed the provision of policing services to a greater level than would have otherwise been the case, and were funded by savings and efficiencies elsewhere in the annual budget.
- The cost of providing premises to Dorset Police underspent by £0.3 million, primarily
  due to a reduction in the use of rented premises. In addition, the cost of utilities –
  particularly gas was significantly lower than anticipated in the original budget.
- Further savings were realised during the year in other non staff areas, including
  continued savings on the purchase of equipment. Income was also higher than
  originally expected, particularly due to the reimbursement of the cost of supporting
  other forces in the provision of police officers for major events and operations.
- In addition to reinvestment in police officer and staff costs, these savings and additional income were re-invested into a number of areas, most significantly payments to clear the majority of the remaining past service deficit in the Local Government Pension Fund. This will facilitate on-going revenue budget savings.

Overall, the revenue outturn position shows an overspend of £0.17 million, which results in a decrease in general balances.

This small variance from the original budget, as amended during the year by the PCC, indicates sound financial management within the Force during a difficult financial year.

#### **Additional Funding Streams**

During 2014-15 additional funding was allocated to the PCC from the Ministry of Justice in respect of local commissioning of Victims Services. This was the second year for which such grants were made available, and the grants totalled £0.9 million including funding brought forward from the previous year.

Also during 2014-15, the Home Office invited bids against a £50 million national Innovation Fund. Dorset made successful bids for three projects with income totalling £0.99 million in

#### FOREWORD TO THE ACCOUNTS

2014-15 relating to e-commerce, South West Forensics Service and electronic management of information. Dorset were also party to bids for Mobile IT, and digitalisation of processes, for which Avon & Somerset and Sussex were the lead forces.

#### **Other Information**

The accounts are prepared in accordance with the Accounts & Audit Regulations 2011 including the Annual Governance Statement on pages 43-54, the Code of Practice on Local Authority Accounting (The Code) and the Service Reporting Code of Practice (SERCOP), issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). In complying with The Code, these Financial Statements also comply with International Financial Reporting Standards (IFRS) as they apply to Local Authorities in England.

The Financial Statements for Dorset Chief Constable have been prepared on an IFRS basis.

The accounts that follow show the Dorset Chief Constable's financial outturn for the year 2014-15. The accounts comprise: -

- the comprehensive income and expenditure account. These figures are compared with the estimates that were updated continuously throughout the year and with the actual expenditure for 2013-14:
- the balance sheets which show the consolidated assets and liabilities of the Chief Constable, as well as the assets and liabilities of the PCC;
- the movement in reserves statement (MiRS) is a summary of the changes that have taken place in the bottom half of the Balance Sheet over the financial year split between usable and unusable reserves;
- the cash-flow statement, which shows the sources and applications of the Chief Constable funds during the year;
- the notes to the above Core Statements, which provide further explanations and disclosures relating to the accounts.

These Accounts have been audited by the External Auditor, and their opinion is shown on pages 2-4. I confirm that the Statement of Accounts presents a true and fair view of the financial position of the Dorset Chief Constable as at 31 March 2015, and its income and expenditure for that year.

John Jones CPFA

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Chief Finance Officer to the Chief Constable

30 September 2015

#### **ACCOUNTING POLICES**

#### 1. Introduction

These accounts have been prepared in principles accordance with the recommended in the Code of Practice on Local Authority Accounting (The Code) and the Service Reporting Code of (SERCOP), Practice issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). In complying with The Code, these Financial Statements also comply with International Financial Reporting Standards (IFRS) as they apply to Local Authorities in England.

#### 2. Accounting Conventions

The Financial Statements of the CC are prepared on the basis of historic cost except where disclosed otherwise in Accounting Policies or notes, where required by IFRS. Areas where there is divergence from the historic cost convention typically include the revaluation of property, plant and equipment; inventories and certain financial assets and liabilities.

The financial statements have been prepared with due regard to the pervasive accounting concepts of accruals, going concern and primacy of legislative requirements.

#### 3. Change of Accounting Policies

Accounting policies are the specific principles, bases, conventions, rules and practices applied by an entity in preparing and presenting Financial Statements. An is permitted to change accounting policy only if the change is required by a standard or interpretation; or results in the Financial Statements providing reliable and more relevant information about the effects transactions, other events or conditions on the entity's financial position, financial performance, or cash flows.

If a change in accounting policy is required by a change in reporting standards, the change is accounted for as required by that new pronouncement. If the new pronouncement does not include specific transition provisions, then the change in accounting policy is applied retrospectively. Retrospective application means adjusting the opening balance of each affected component for the earliest prior period presented, along with other comparative amounts disclosed for each

prior period presented, and restating them as if the new accounting policy had always been applied.

Additionally, any accounting changes required by a new standard that have been issued but not adopted by 1 January prior to the

Balance Sheet date must be covered by a disclosure note, setting out the impact of the change.

#### 4. Prior Period Adjustments

Prior period adjustments are material adjustments applicable to prior periods arising from either changes in accounting policies, or the correction of material errors.

Prior period adjustments are accounted for by restating the comparative figures for each prior period presented in the primary statements and notes and adjusting the opening balances for the current period for the cumulative effect.

#### 5. Events after the Balance Sheet Date

These are defined as events, which could be favourable or unfavourable, that occur between the end of the reporting period and the date that the Financial Statements are authorised for issue.

An adjusting event is an event that provides evidence of conditions that existed at the end of the reporting period, including an event that indicates that the going concern assumption in relation to the whole or part of the enterprise is not appropriate. An adjusting event is one where the Financial Statements are adjusted to reflect the event.

A non-adjusting event is an event that is indicative of a condition that arose after the end of the reporting period. Non-adjusting events are disclosed in the Financial Statements if it is considered that non-disclosure would affect the ability of users to make proper evaluations and decisions, but the Financial Statements themselves are not adjusted to include the financial impact of it.

**6. Grants and Third Party Contributions** All grants and contributions are realised in the Comprehensive Income & Expenditure Statement once there is reasonable assurance that any conditions applying to the income will be fulfilled in accordance with IAS 20.

#### **ACCOUNTING POLICES**

#### 7. Interest

Interest receivable on temporary investments is reported in the Comprehensive Income & Expenditure Statement in the period to which it relates. Interest payable on external borrowing is fully accrued in order that the period bears the full cost of interest related to its actual borrowing.

#### 8. Investments

The CC holds no investments in companies or marketable securities. Short-term cash surpluses are invested with other Local Authorities, banks and building societies in accordance with the CIPFA Code on Treasury Management as detailed in the notes to the Financial Statements.

#### 9. Overheads

Support Services are corporate activities of a professional, technical and administrative nature that are carried out in support of the direct service provision of the PCC. The Best Value Accounting Code of Practice requires Authorities to adopt consistent policies when allocating the costs of these services to users. These activities are fully allocated over all services on the basis of use.

#### 10. Pensions

Officer pensions are funded by flat rate employee and employer contributions, and a Home Office top-up grant. Any deficit or surplus is adjusted by claiming additional grant from, or refunding excess to, the Home Office.

Liabilities in relation to retirement benefits were recognised only when employer's contributions became payable to the pension fund. IAS19 better reflects our commitment in the long term to increase contributions to make up any shortfall in attributable net assets in the pension fund.

The overall amount to be met from Government grants and local taxpayers remains unchanged, but the costs

reported for individual services are adjusted by the difference between the employer's contributions and the current service costs defined under IAS 19. This adjustment is reversed in the Movement in Reserves Statement.

The attributable liabilities of both pension schemes are measured on an actuarial basis using the projected unit method.

The current service costs are included within the 'Net Cost of Services' and the net total of interest cost and expected return on assets is included in 'Net Operating Expenditure' in the Comprehensive Income & Expenditure Statement, in respect of the County and Police scheme. Actuarial gains and losses arising from new valuations or revaluations are also recognised in the Comprehensive Income & Expenditure Statement. independent actuary has determined these amounts in accordance with the FRS and government regulations.

The costs of 'added years' awarded to exstaff are charged centrally as non-distributed costs.

#### 11. Reserves

A number of earmarked reserves have been established in the PCC's accounts to meet future expenditure. These include capital reserves relating to particular projects and reserves to smooth irregular expenditure. New reserves have also been established with the transition to IFRS, due to the change in accounting policy for grants and other contributions. The CC holds no Reserves.

#### 12. Cash and Cash Equivalents

Cash is defined as cash in hand and deposits with any financial institution repayable without penalty or notice of not more than 24 hours. Cash equivalents are investments that mature in 3 months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

#### The Chief Finance Officer is responsible for: -

- the preparation of the Chief Constable's statement of accounts so as to present fairly the financial position at the accounting date, and its income and expenditure for the year;
- selecting suitable accounting policies and applying them consistently;
- making reasonable and prudent judgments and estimates;
- complying in all material aspects with the Code of Practice on Local Authority Accounting in Great Britain;
- ensuring that proper, up to date, accounting records are kept, and
- taking reasonable steps for the prevention and detection of fraud and other irregularities.

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#### **FURTHER INFORMATION**

This report concentrates on the financial aspect of the Chief Constable. Details of organisational and operational matters are contained in the free newspaper 'A Safer Dorset', published annually in the summer and distributed to most households in Dorset. Copies can be obtained from the Chief Constable, Police HQ, Winfrith, Dorset, DT2 8DZ, or viewed in most public libraries in Dorset. The Force's Corporate Governance Policy, the Annual Policing Plan, and Best Value Review reports are all available on the Dorset Police web-site, which can be visited at www.dorset.police.uk

The Annual Report and Accounts of the Dorset County Pension Fund, which Police Support Staff are eligible to join, can be obtained from the Director for Corporate Resources, County Hall, Dorchester, Dorset DT1 1XJ.

#### **Access to Information Act 1985**

The public and press are able to attend all meetings of the Dorset Police and Crime Commissioner and most of its committees, and to have access to reports and background papers, subject to the exemptions and confidentiality provisions of the Local Government Act 1972.

#### **Questions and Comments**

Any questions or comments about the Dorset Police and Chief Constable, or requests for further information, should be directed either to the Chief Executive and Monitoring Officer of the Police and Crime Commissioner, Police HQ, Winfrith, Dorset, DT2 8DZ, or to the Chief Constable at the same address or by e-mail to council.tax@dorset.pnn.police.uk

#### **Complaints**

Persons who consider they have a justified complaint against the conduct of Officers of the Dorset Police Force should submit their complaint to the Deputy Chief Constable, Police HQ, Winfrith, Dorset, DT2 8DZ. Resulting enquiries are reviewed by the Independent Police Complaints Commission.

# CHIEF CONSTABLES'S COMPREHENSIVE INCOME AND EXPENDITURE ACCOUNT

This page shows the Comprehensive Income and Expenditure Account of the Chief Constable

The figures for the Cost of Service section are allocated in the format required under the Service Reporting Code of Practice (SERCOP).

2013-14 Net		2014-15 Net
Spending		Spending
£'000	Division of Complex	£'000
40.005	Division of Service	<b>50.050</b>
46,385	Local Policing	50,379
12,684	Dealing with the Public	13,551
10,484	Criminal Justice Arrangements	11,660
2,413	Road Policing	2,470
7,886	Specialist Operations	8,072
6,200	Intelligence	6,629
20,217	Specialist Investigation	21,655
3,122	Investigative Support	4,157
394	National Policing	1,690
0	Corporate and Democratic Core	838
0	Non Distributed Costs	0
109,785	Total financial resources of the PCC utilised at the request of the Chief Constable	121,101
(109,785)	Inter-group adjustment	(121,101)
0	Net cost of Police Services	0
	Financing & Investment Income & Expenditure	
41,826	Pensions Interest Cost & Expected Return on Assets	44,085
37,333	Pension Top Up Grant Expenditure	37,882
(37,333)	Pension Top Up Grant Income	(37,882)
41,826	Total Finance	44,085
41,826	Deficit for the year	44,085
9,678	Actuarial Loss on Pension Fund Assets & Liabilities	210,100
(51,504)	Inter- group adjustment actuarial gain / loss on pensions	(254,185)
0	Total Comprehensive Income & Expenditure	0

#### **CHIEF CONSTABLE'S BALANCE SHEET**

This Balance Sheet is a record of the financial position of the Chief Constable as at 31 March 2015, with comparative figures for 31 March 2014. The Chief Constable does not hold any reserves at the year end as these are accounted for in the Police and Crime Commissioner financial statements.

31 Marcl	n 2014			31 Mar	ch 2015
£'000	£'000		Notes	£'000	£'000
0		Intangible Assets		0	
		Tangible Fixed Assets	11		
		Operational Assets			
0		Land & Buildings		0	
5,573		Vehicles, Plant & Equipment		7,037	
		Non-operational Assets			
0 _		Surplus assets, held for disposal		0	
_	5,573				7,037
		Current Assets			
510		Inventories	12	308	
11,839		Debtors & Payments in advance	13	11,092	
1,112		Accumulated Absences Inter-group Debtor		1,044	
996,538		Pensions Inter-group Debtor		1,251,110	
0		Temporary Investments		0	
0		Cash and Cash Equivalents		0	
1,009,999				1,263,554	
		Current Liabilities			
(11,409)		Creditors & Receipts in advance	14	(13,231)	
(1,112)		Accumulated Absences	16	(1,044)	
(12,521)				(14,275)	
	997,478	Net Current Assets			1,249,279
-	1,003,051	Total Assets less Current Liabilities		•	1,256,316
	0	Long Term Liabilities			0
	(5,900)	Inter-group creditor			(5,155)
	(613)	Provisions	15		(51)
	(996,538)	Pensions Asset / (Liability)	17		(1,251,110)
	0	Total Net Assets / (Liability)			0

	General	Specific	Capital	Capital	Change in	Collection Fund	Revaluation	Pensions	Capital Ac	Capital Accumulated	Change in Total	Change in
	Fund Balance	Reserves	Receipts Reserve	Grants T Unapplied	Grants Total Usable applied Reserves	Adjustment Account	Reserve	Reserve	Adjustment Account	Absences Account	Unusable Reserves	Total
	£000	0003	0003	0003	£000	0003	£000	€000	0003	€000	£000	£000
Balance as at 31 March 2013	0	0	0	0	0	0	0	0	0	0	0	0
Movement in reserves during 2013-14												
(Surplus) / Deficit on Provision of Services	41,826				41,826						0	41,826
Other Comprehensive Income & Expenditure Revaluation Losses / (Gains) Actuarial Loss / (Gain) on Pension Fund Assets & Liabilities							0	0			0	0 0
	41,826	0	0	0	41,826	0	0	0	0	0	0	41,826
Adjustments between accounting basis and funding basis under regulations Characas for dentaciation & innairment of non-current assets					C		C		c		C	C
Net Gain / (Loss) on disposal of non current assets	0		0		0		•		0		0 0	0 0
Reversal of items relating to retirement benefits charged in the Comprehensive Income & Expenditure Statement	(41,826)				(41,826)			41,826			41,826	0
Amount by which Council tax income in the Comprehensive Income & Expanditure Statement differs from statutory requirements	C				C	C					C	C
Other comprehensive income and expenditure IAS19					>	•		(41,826)			(41,826)	(41,826)
Statutory provision for financing of capital investment	0 0				0 0				0 0		0 0	0 0
Capital Expenditure charged to the General Fund Balance	0				0				0		0	0 0
Employer's pensions contributions and direct payments to pensioners	C				C			C			C	C
Usable Capital Receipts funding revenue income from finance leases					0			•			0	0
Transfer Capital Grants to Capital Adjustment Account	0				0				0		0	0
Income & Expenditure Statement on an accruals basis differs from statutory	,				,					,	,	,
requirements  Total Adjustments	(41.826)	0	0	0	(41.826)	0	0	0	0	0 0		(41.826)
Transfer to Capital Grants Unapplied Reserves					0						O	
Net transfer to / (from) Earmarked Reserves	0	0	c		00						00	00
Outer transfers  Transfer between Capital Reserves and Earmarked Reserves			>		00		0		0		0	00
Total Transfers	0	0	0	0	0	0	0	0	0	0	0	0
(Increase) / Decrease in year	0	0	0	0	0	0	0	0	0	0	0	0
Balance as at 31 March 2014	0	0	0	0	0	0	0	0	0	0	0	0

	General Fund Balance	Specific Reserves	Capital Receipts Reserve	Capital Grants T Unapplied	Capital Change in Grants Total Usable applied Reserves	Collection Fund Adjustment Account	Revaluation Reserve	Pensions Reserve	Capital A Adjustment Account	Capital Accumulated strment Absences coount	Change in Total Unusable Reserves	Change in Total Reserves
	0003	£000	£000	0003	£000	€000	£000	0003	6000	£000	€000	£000
Balance as at 31 March 2014	0	0	0	0	0	0	0	0	0	0	0	0
Movement in reserves during 2014-15												
(Surplus) / Deficit on Provision of Services	44,085				44,085						0	44,085
Other Comprehensive Income & Expenditure Revaluation Losses / (Gains) Actuarial Loss / (Gain) on Pension Fund Assets & Liabilities	:	•	4			•	0	0	1		0 0	0 0
	44,085	0	0	0	44,085	0	0	0	0	0	0	44,085
Adjustments between accounting basis and funding basis under regulations												
Charges for depreciation & impairment of non-current assets  Net Gain / (Loss) on disnosal of non current assets	0 0		C		0 0		0		0 0		0 0	0 0
Reversal of items relating to retirement benefits charged in the	•		•		•				•		•	)
Comprehensive Income & Expenditure Statement	(44,085)				(44,085)			44,085			44,085	0
Amount by which Council tax income in the Comprehensive Income & Expenditure Statement differs from statutory requirements					0	0					0	0
Other comprehensive income and expenditure IAS19					0			(44,085)			(44,085)	(44,085)
Statutory provision for financing of capital investment	0				0				0		0	0
Voluntary provision for repayment of debt Canital Expenditure charged to the General Fund Balance	0 0				0 0				0 0		0 0	0 0
Employer's pensions contributions and direct payments to pensioners	o				o							o
payable in the year	0				0			0			0	0
Usable Capital Receipts funding revenue income from finance leases					0						0	0
Transfer Capital Grants to Capital Adjustment Account  Amount by which officer remineration charged to the Comprehensive	0				0				0		0	0
Income & Expenditure Statement on an accruals basis differs from statutory												
requirements	0				0					0	0	0
Total Adjustments	(44,085)	0	0	0	(44,085)	0	0	0	0	0	0	(44,085)
Transfer from Capital Grants Unapplied to CAA					0						0	0
Net transfer to / (from) Earmarked Reserves	0	0			0 0						0 0	0 0
Under transfers Transfer between Canital Receipts Reserve and Canital Adjustment Account			C		<b>O</b> C				C			<b>O</b> C
Transfer between Capital Reserves and Earmarked Reserves			•		0		0		0		0	0 0
Total Transfers	0	0	0	0	0	0	0	0	0	0	0	0
(Increase) / Decrease in year	0	0	0	0	0	0	0	0	0	0	0	0
Balance as at 31 March 2015	0	0	0	0	0	0	0	0	0	0	0	0

### CHIEF CONSTABLE'S CASH FLOW STATEMENT

2013	3-14		201	4-1 <u>5</u>
£'000	£'000	39	£'000	£'000
		Operating Activities		
		Cash Outflows		
128,269		Cash paid to or on behalf of employees	131,708	
25,795		Other operating costs	26,888	
	154,064	carron operating coole		158,596
	- ,	Cash Inflows		130,330
0		Precept - Council Tax income	0	
0		Non-Domestic Rate income	0	
0		Revenue Support Grant	0	
0		Home Office Grants	0	
0		Cash received for goods and services	0	
	0			0
	154,064	Operating Activities Net Cash Flow		158,596
		Servicing of Finance		
		Cash Outflows		
0		Interest paid	0	
		Cash Inflows		
0		Interest received	0	
	0			0
		Investing Activities		
		Cash Outflows		
0		Purchase of fixed assets	0	
		Cash Inflows		
0		Sale of fixed assets	0	
0		Capital Grants received	0	
	0	·		0
		Management of liquid resources		
0		Short Term Lending	0	
0		Short Term Loans Repaid	0	
		Financing		
0		Short Term Borrowing	0	
0		Short Term Borrowing Repaid	0	
	0	<u>-</u> .		0
	154,064	Net cash inflow / outflow		158,596
		Other Movements		
	(154,064)	Adjustment for net surplus or deficit on provision		
	(104,004)	of services		(158,596)
	0	Net (increase) / decrease in cash		0

#### 1. GENERAL

The general principles adopted in compiling the accounts of the DPCC are in accordance with the recommendations of CIPFA. They accord with CIPFA's Code of Practice on Local Authority Accounting 2014-15, the Service Reporting Code Practice (SeRCOP) 2014-15 and the Accounts and Audit Regulations 2011 and are based on the following standards:

Following the introduction of the Police Reform and Social Responsibility Act 2011 and the Home Office guide to financial management code of practice for the police service for England and Wales, Dorset Police Authority was replaced by two corporate entities being the Police and Crime Commissioner for Dorset (PCC) and the Dorset Police Chief Constable (DPCC). Both entities have prepared a statement of accounts for the year 1 April 2014 to 31 March 2015 based on consistent accounting policies.

#### 2. COST RECOGNITION

All expenditure is currently funded by and recognised in the accounts of the PCC Group. This includes the salaries and wages of both police officers and staff. There are no actual cash transactions between the PCC and the DPCC. Costs that are recognised within the DPCC accounts reflect the use of resources and the economic benefit in providing a service to the PCC.

#### 3. REVENUE TRANSACTIONS

Revenue transactions are recorded on an accruals basis. This means that income is recorded in the accounts when it becomes due, rather than when it is received, and the outstanding amounts are included as debtors. Expenditure is included in the accounts when the goods or services are received or supplied and any outstanding amounts are included as creditors.

#### **4. VAT**

The OCC does not submit a Value-Added Tax return to HMRC as this is submitted as a single return for the group by the PCC. Expenditure and income in the DPCC's operating cost statement excludes VAT

#### **5. PENSION BENEFITS**

There are different pension arrangements for police officers and for police staff. In both cases pensions and other benefits are paid to retired staff which relate to the individual's length of service.

Until 31 March 2006 retired police officers were paid their pensions from the contributions received each year. However, from 1 April 2006, although the PCC makes the payments and collect the contributions, responsibility for the cost of these payments has transferred to the Government.

Police staff including PCSO's are part of the Local Government Pension Scheme, in which case, the PCC and the staff in the scheme pay into the pension fund at agreed rates. When an individual retires the fund pays all the usual benefits. However, occasionally, extra costs have to be met when an employee retires early or retires due to ill health. These costs are charged to the operating cost statement.

Long term pension liabilities have been included fully within the balance sheet of the PCC as the liability to pay these costs is with the PCC. This is a requirement under IAS 19 – Employee benefits. The police pension fund account and disclosures are shown in both the PCC and DPCC accounts.

#### **6. OPERATING COST STATEMENT**

The operating cost statement shows the resources consumed by the Chief Constable in undertaking operation policing activities. These costs have been funded through the Police and Crime Commissioner through and intra group adjustment.

Spending £'000 Division of Service 46,385 Local Policing 12,684 Dealing with the Public	
46,385 Local Policing	Spending
, ·	£'000
12,684 Dealing with the Public	50,379
	13,551
10,484 Criminal Justice Arrangements	11,660
2,413 Road Policing	2,470
7,886 Specialist Operations	8,072
6,200 Intelligence	6,629
20,217 Specialist Investigation	21,655
3,122 Investigative Support	4,157
394 National Policing	1,690
0 Corporate and Democratic Core	838
0 Non Distributed Costs	0
109,785 Total financial resources of the PCC utilised at the request of the Chief Constable	121,101
(109,785) Intra Group adjustment (109,785)	(121,101)
0 Net Cost of Service	0

#### 7. STAFFING STATEMENT

The staff numbers for Police Officers, Police Staff and Community Support Officers are expressed as whole time equivalents, while the number for the Special Constabulary and Volunteers are the number of individuals.

2013-14 In post 1,218 897 147 2,262	Police Officers Police Staff Community Support Officers	2014-15 In post 1,251 916 162 2,329
214	Special Constabulary	249
160	Volunteers	188

#### 8. REMUNERATION OF SENIOR STAFF

The PCC is required, under Part 3 of the Accounts & Audit (England) Regulations 2011 [SI 2011 No 817], to report the numbers of staff with remuneration in excess of £50,000 per annum, in multiples of £5,000. The figures below represent the amounts paid in each year taking account of starting and leaving dates where retiring staff have been replaced during the year, and include officers seconded to other Forces. The figures derive from gross pay and do not include employers pensions contributions.

2013-14		2014-15
46	£50,000 - £54,999	38
47	£55,000 - £59,999	48
8	£60,000 - £64,999	6
5	£65,000 - £69,999	8
3	£70,000 - £74,999	4
2	£75,000 - £79,999	3
4	£80,000 - £84,999	3
3	£85,000 - £89,999	3
3	£90,000 - £94,999	1
1	£95,000 - £99,999	1
0	£100,000 - £104,999	1
0	£105,000 - £109,999	1
0	£110,000 - £114,999	0
1	£115,000 - £119,999	1
0	£120,000 - £124,999	0
0	£125,000 - £129,999	0
0	£130,000 - £134,999	0
0	£135,000 - £139,999	0
0	£140,000 - £144,999	0
0	£145,000 - £149,999	0
1	£150,000 - £154,999	1

Police salary scales and conditions of service are negotiated and agreed at national level.

### SENIOR OFFICERS AND RELEVANT POLICE OFFICERS EMOLUMENTS WHERE SALARY IS £150,000 OR MORE PER YEAR (ENGLAND) 2013-14

	Salary (including fees			Benefits in	Total Remuneration Excluding		
Post Holder Information	and allowances)	Bonuses	Expenses Allowances	Kind (Car Allowances)	Pensions Contributions	Pensions Contributions	Total Remuneration
	£	£	£	£	£	£	£
Chief Constable Miss Debbie Simpson	149,120			4,528	153,648	35,628	189,276

### SENIOR OFFICERS AND RELEVANT POLICE OFFICERS EMOLUMENTS WHERE SALARY IS £150,000 OR MORE PER YEAR (ENGLAND) 2014-15

, ,					Total		
	Salary				Remuneration		
	(including fees			Benefits in	Excluding		
	and		Expenses	Kind (Car	Pensions	Pensions	Total
Post Holder Information	allowances)	Bonuses	Allowances	Allowances)	Contributions	Contributions	Remuneration
	£	£	£	£	£	£	£
Chief Constable Miss Debbie Simpson	150,593			6,858	157,451	14,907	172,358

## SENIOR OFFICERS AND RELEVANT POLICE OFFICERS EMOLUMENTS WHERE SALARY IS BETWEEN £50,000 AND £150,000 PER YEAR (ENGLAND) 2013-14

Post Holder Information	Salary (including fees and allowances) £	Bonuses £	Expenses Allowances	Benefits in Kind (Car Allowances)	Total Remuneration Excluding Pensions Contributions £	Pensions Contributions £	Total Remuneration £
Deputy Chief Constable	112,191	-	- 0	3,671	115,862	26,478	142,340
Chief Superintendent (Operational Support)	89,369		·	4,481	93,850	19,752	113,602
Chief Superintendent (Crime and Criminal Justice)	87,911	125		3,789	91,825	19,141	110,966
Assistant Chief Officer	90,498			5,400	95,898	14,389	110,287
Chief Superintendent (Territorial Policing)	82,402			6,131	88,533	18,108	106,641
Chief Superintendent (Crime and Criminal Justice)	82,037	125		4,475	86,637	18,058	104,695
Chief Superintendent (Seconded to HMIC)	81,832	500		564	82,896	19,141	102,037
Director of Human Resources	82,384			4,513	86,897	13,099	99,996
Assistant Chief Constable (from 22/07/2013)	70,106			3,882	73,988	16,380	90,368
Deputy Chief Constable (until 24/08/2013)	45,063			4,449	49,512	0	49,512
Chief Superintendent (until 21/4/13)	8,787				8,787	1,110	9,897
							0
	832,580	750	0	41,355	874,685	165,656	1,040,341

# SENIOR OFFICERS AND RELEVANT POLICE OFFICERS EMOLUMENTS WHERE SALARY IS BETWEEN £50,000 AND £150,000 PER YEAR (ENGLAND) 2014-15

Post Holder Information	Salary (including fees and allowances) £	Bonuses £	Expenses Allowances	Benefits in Kind (Car Allowances)	Total Remuneration Excluding Pensions Contributions	Pensions Contributions £	Total Remuneration £
Deputy Chief Constable	115,014	-	3,159	-	118,173	26,990	145,163
Assistant Chief Constable	101,806		3,859		105,665	23,793	129,458
Chief Superintendent (Operational Support)	82,373		1,393		83,766	18,764	102,530
Chief Superintendent (Crime and Criminal Justice)	23,448		510		23,958	4,867	28,82
Chief Superintendent (Territorial Policing)	79,941		6,902		86,843	18,983	105,826
Chief Superintendent (Seconded to HMIC)	86,109		0		86,109	20,026	106,135
Chief Superintendent (Crime and Criminal Justice)	87,401		4,464		91,865	18,983	110,848
Chief Superintendent (Seconded to HMIC)	80,998		1,239		82,237	19,167	101,404
Chief Superintendent (Operational Support until 10/9/2014)	37,920		1,949		39,869	8,854	48,723
Assistant Chief Officer	91,100		5,479		96,579	11,372	107,951
Director of Human Resources	98,827		4,285		103,112	13,003	116,115
	884,937	(	33,239	0	918,176	184,802	1,102,978

#### 9. EXIT PACKAGES & TERMINATION BENEFITS

The revised Code requires the PCC to disclose details of the number and value of exit packages agreed in the bandings shown below in the table and to distinguish these by compulsory redundancies and other departures. Retirements on the grounds of health are not required to be disclosed.

Value of exit package	· · · · · · · · · · · · · · · · · · ·		Total Cost			
					£'000	
	2013-14	2014-15	2013-14	2014-15	2013-14	2014-15
Up to £20,000	0	2	5	10	72	132
£20,001 to £40,000	1	2	4	7	129	248
£40,001 to £60,000	0	1	2	1	97	103
£60,001 to £80,000	0	0	0	1	0	63
£80,001 to £100,000	0	0	0	1	0	84
£100,001 to £120,000	0	0	0	1	0	101
£120,001 to £140,000	0	0	0	1	0	129
Total	1	5	11	22	298	860

#### **10. AUDIT FEES**

Fees payable to the CC's external auditors, KPMG for 2013-14 relating to the year of account are as follows.

2013-14		2014-15
£'000		£'000
20	External Audit Services	20
20		20

#### 11. PROPERTY, PLANT AND EQUIPMENT

The following table shows the overall movements in property, plant and equipment during the year. Intangible assets are computer software licences which have a useful economic life of more than one financial year. The table also shows the cost of assets under construction not yet in operational use, and those declared surplus awaiting disposal plans.

	<u>Intangible</u>	<u>Operation</u>	nal Assets	Non-operati	onal Assets	
	<u>Assets</u>	Land and	Vehicles,	Under	Surplus	Total
		Buildings	Plant &	construct	Assets	Assets
			Equipment	-ion		
<u>2014-15</u>	£'000	£'000	£'000	£'000	£'000	£'000
Gross Book Value 1 April	-	-	37,515	-	- [	37,515
Accumulated Depreciation	-	-	(31,942)	-	- [	(31,942)
Net Book Value 1 April	-	-	5,573	-	-	5,573
Transfers	-	-	-	-	- [	-
Additions	-	-	4,629	-	- [	4,629
Disposals	-	-	(922)	-	- [	(922)
Revaluations	-	-	-	-	- [	-
Depreciation for the year	-	-	(3,135)	-	- [	(3,135)
Impairment (non enhancing exp)	-	-	-	-	- [	=
Depreciation on assets sold	-	-	892	-	- [	892
Impairment		-	-	-	-	-
Net Book Value 31 March	0	0	7,037	0	0	7,037
Asset Financing						
Owned	-	-	7,037	-	- [	7,037
Leased	-	-	-	-	- [	=
PFI	-	-	-	-	- [	-

#### 12. INVENTORIES

The CC holds a number of stocks and stores. Stocks are regularly reviewed to ensure that only necessary items are held.

2013-14		<u>2014-15</u>
£'000		£'000
223	Uniform Stocks	128
50	Fuel Stocks	31
112	Vehicle Parts	104
110	Stationery Stocks	39
0	Machine Consumable Stocks	0
15	Forensic Consumable Stocks	6
510		308

#### 13. DEBTORS AND PAYMENTS IN ADVANCE

An analysis of the amounts due to the CC at 31 March 2015 is shown below. The accounts include a provision for potential bad debts.

2013-14		<u>2014-15</u>
£'000		£'000
6,279	Central Government Departments	6,313
723	Other PCC's and Local Authorities	346
4,837	Others	4,433
11,839		11,092

#### 14. CREDITORS AND RECEIPTS IN ADVANCE

An analysis of the amounts owed by the CC at 31 March 2015 is shown below.

2013-14 £'000		2014-15 £'000
1,960	Central Government Departments	2,138
1,562	Other PCC's and Local Authorities	1,859
7,887	Others	9,234
11,409		13,231

#### 15. PROVISIONS AND CONTINGENT LIABILITIES

#### **Provisions**

The CC has made provision in respect of payments to officers who are in receipt of a Rent Allowance. It relates to the Compensatory Grant payable under their conditions of service, and is in respect of the additional tax liability payable in the following financial year. There is also a provision for time on cards that will be paid during 2014-15.

	Balance	Income	Expenditure	Balance
	2013-14			<u>2014-15</u>
	£'000	£'000	£'000	£'000
Taxation	52	(30)	22	0
Time on Cards	561	(510)	0	51
	613			51

#### **Contingent Liabilities**

There has been a recent Employment Appeal Tribunal case (Bear Scotland v Fulton and others

UKEATS/0047/13), regarding the recognition of regular voluntary overtime and allowances as a part of police officer holiday pay. This could have a financial effect as overtime is a significant element of police budgets and is currently not incorporated into paid holiday in the way indicated by the outcome of the case. At this stage the impact of the decision on police organisations is unclear and police forces will be working together, through the CIPD network, to ensure that any approach which might be taken is consistent. Further guidance from the Home Office is awaited and at the date of preparation of the accounts it is not possible to accurately quantify any potential liability, consequently this matter has been treated as a contingent liability in the 2014-15 statement of accounts.

#### 16. ACCUMULATED ABSENCES ACCOUNT

The IFRS-based Code requires Local Authorities to account for benefits payable during employment in accordance with IAS 19 (Employee Benefits). One aspect of this is that accruals must be made at 31 March for any "accumulating, compensated absences", or untaken leave, time-off-in-lieu etc.

#### 17. RETIREMENT BENEFITS

The CC participates in two different pension schemes that meet the needs of employees in particular services. Both are defined benefit schemes providing members with benefits related to pay and length of service. The schemes are as follows: -

- a) The Local Government Pension Scheme (LGPS) for police staff, is administered by Dorset County Council. This is a funded scheme, meaning that the CC and the employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.
- b) The Police Pension Scheme for police officers. This is an unfunded scheme, meaning that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet the actual pension payments as they eventually fall due.

Changes to the LGPS permit employees retiring on or after 6 April 2006 to take an increase in their lump sum payment on retirement in exchange for a reduction in their future annual pension. On the advice of our actuaries we have assumed that 50% of employees retiring after 6 April 2006 will take advantage of this change to the pension scheme.

The assumed life expectations from age 65 are as follows: -

201	3-14	Local Government Pension Scheme	<u>20</u> ′	<u>2014-15</u>		
Male	Female	Years	Male	Female		
22.7	25.1	Retiring today	22.8	25.2		
24.9	27.4	Retiring in 20 years	25.1	27.6		

The assumed life expectations from age 65 are as follows: -

201	2013-14 Police Pension Scheme		<u>20</u> 1	<u> 14-15</u>
Male	Female	Years	Male	Female
21.7	24.3	Retiring today	22.6	24.9
23.6	26.1	Retiring in 20 years	24.8	27.2

The underlying assets and liabilities for retirement benefits attributable to the CC as at 31 March each year are shown in the following table, which also shows the distribution of its share of Local Government Pension Scheme (LGPS) assets by proportion of the total and the expected long-term return. The Police Pension Scheme has no assets to cover its liabilities. The LGPS assets are valued at fair value, principally market value for investments, and consist of the following categories: -

	2013-14		20	<u>14-15</u>
% of	£'000		% of	£'000
Assets			Assets	
57%	60,607	Equities	57%	68,437
9%	9,569	Gilts	12%	14,109
10%	10,633	Bonds	12%	14,817
4%	4,253	Diversified Growth Fund	5%	5,821
4%	4,253	Absolute Return Portfolio	n/a	n/a
9%	9,569	Property	10%	11,372
n/a	n/a	Infrastructure	1%	1,306
n/a	n/a	Hedge Fund	0%	460
7%	7,443	Cash	3%	3,062
	106,327	Estimated Assets in the LGPS		119,384
	155,876	Present value of liabilities in the LGPS		193,229
	167	Present value of unfunded liabilities		171
	156,043	Total value of LGPS liabilities		193,400
	(49,716)	Net Staff Pensions (Deficit)		(74,016)
	(946,822)	Estimated Liabilities in Police Pension Scheme		(1,177,094)
	(996,538)	Net Pensions (Deficit)		(1,251,110)

#### 18. SPECIAL BRANCH COLLABORATION

Special Branch policing for the 5 forces in the region is delivered through a collaborative approach under a section 22A agreement to deliver consistent and resilient counter terrorism policing for the region. The service is delivered as a joint service agreement rather than a lead force model. The allocation of costs is based on requirements in each force area for 2014-15, there were no costs for 2013-14.

2013-14 £'000		<u>2014-15</u> £'000
0	Avon and Somerset Police	996
0	Devon and Cornwall Police	1,031
0	Dorset Police	853
0	Wiltshire Police	675
0	Total	3,555

South West Regional Organised Crime Unit (ROCU - Zephyr) - A regional response to serious and organised crime involving staff from all forces and a number of related agencies including UK Border Agency and Border Forces, Serious & Organised Crime Agency, HM Revenue & Customs & Crown Prosecution Service. The contributions for 2014-15 and 2013-14 are set out in the table below

2013-14 £'000		<u>2014-15</u> £'000
1,117	Avon and Somerset Police	1,495
1,094	Devon and Cornwall Police	1,250
387	Dorset Police	517
356	Gloucestshire Police	461
384	Wiltshire Police	522
3,338	Total	4,245

#### 19. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the policies set out in the Statement of Accounting Policies, the PCC has had to make certain judgements about complex transactions or those involving uncertainty about future events.

There is a continuing high degree of uncertainty about future funding for Police. The PCC has a risk assessed level of general balances which is reviewed on an annual basis as part of the Medium Term Financial Planning Process.

### 20. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Financial Statements contain some estimated figures that are based on assumptions made by the PCC about the future that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates made.

The age and remaining lives of buildings and their elements have been advised by the PCC's Valuer and assessed as at the valuation date. Asset lives have been provided based on the assumption that building elements will continue to be maintained normally over the period from the date of inspection to the valuation date and that there will be no untoward changes.

#### PENSION FUND ACCOUNT

This account collects all the costs relating to retired police officer pensioners, the income from current contributors and any transfer values. The balance is recharged to the Comprehensive Income and Expenditure Account where it is funded by Home Office top-up grant.

PENSION FUND ACCOUNT		
2013-14		<u>2014-15</u>
£'000		£'000
(12,213)	Employers flat rate contribution	(11,530)
(6,119)	Employees contributions	(6,294)
(83)	Transfer values in	(19)
-	Recharges To Other Account Heads	_
-	Interest Receivable	_
(18,415)	<b>Contributions Receivable</b>	(17,843)
28,237	Pension Payments	29,905
8,794	Retirement Grants	7,253
302	Transfer Values out	724
-	Interest Payable	_
37,333	Benefits Payable	37,882
18,918	Net Deficit	20,039
(18,918)	Recharged To I & E Account	(20,039)
-	Net Expenditure	•

NET ASSETS STATEMENT		
2013-14		<u>2014-15</u>
£'000		£'000
	Current Assets and Liabilities	
2,668	Debtors and Payments in Advance	2,656
<u> </u>	Creditors and Receipts in Advance	-
2,668	Net Assets as at 31 March	2,656

#### NOTES TO THE PENSION FUND ACCOUNT

- (i) The police officer pension scheme is unfunded, which means that there are no investment assets to provide for future pensions.
- (ii) The cost of these pensions is met each year by a combination of contributions from current employees, the new employer's flat rate contribution and Home Office top-up grant. The account is balanced to zero each year by recharging any deficit or surplus to the Income & Expenditure Account. The Home Office top-up grant is also credited to the Comprehensive Income & Expenditure Account, and additional top-up grant is claimed in respect of a deficit, or any surplus repaid, as appropriate.
- (iii) These financial statements do not take account of liabilities to pay pensions and other benefits after the end of the 2014-15 year.
- (iv) The payment in advance shown in the Net Assets Statement relates to pensions paid on 31st March 2015 which relate to April 2015.



#### ANNUAL GOVERNANCE STATEMENT

#### This statement is written on behalf of Dorset Police and the Chief Constable.

It sets out the position as at 31st March 2015 including plans for the financial year 2015/2016.

#### 1. SCOPE OF RESPONSIBILITIES

Dorset Police is responsible for ensuring its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Dorset Police also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Dorset Police is also responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements are in place for the management of risk.

Dorset Police has approved adopted a code of corporate governance, which is consistent with the principles of the CIPFA/SOLACE Framework: Delivering Good Governance in Local Government. A copy of the code has been published on our website <a href="https://www.dorset.pcc.police.uk">www.dorset.pcc.police.uk</a> or is available from the Chief Executive to the Police and Crime Commissioner. This statement explains how Dorset Police has complied with the code and also meets the requirements of the Accounts and Audit (England) Regulations 2011, regulation 4(3) which requires all relevant bodies to prepare an annual governance statement.

#### 2. THE PURPOSE OF THE GOVERNANCE FRAMEWORK

The governance framework comprises the systems and processes, and culture and values by which Dorset Police is directed and controlled and its activities through which it accounts to and engages with and leads its communities. It enables Dorset Police to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Dorset Police policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Dorset Police for the year ended 31 March 2015 and up to the date of approval of the (annual report) and statement of accounts.

#### 3. THE GOVERNANCE FRAMEWORK

The Chief Constable is responsible for putting in place proper governance arrangements for the Force and has overall direction and control of all police personnel and operational policing matters. The Police and Crime Commissioner is required to hold the Chief Constable to account for the exercise of these functions. It therefore follows that the Commissioner must satisfy himself that the Force has appropriate mechanisms in place for the maintenance and operation of good governance practices.

The Force and Police and Crime Commissioner have approved a single governance model outlined in the Single Governance Policy and Procedure, which is incorporated in the Statement of Corporate Governance and Code of Governance. The Single Governance Policy and the governance meeting structure are regularly reviewed for efficiency and effectiveness.

The key elements of the systems and processes that comprise the governance arrangements that have been put in place for the Force are:

Focusing on the purpose of the Commissioner and Dorset Police, on outcomes for local people and on creating a vision for the local area.

- The Police Reform and Social Responsibility Act 2011 determine the responsibilities
  of the Commissioner and Chief Constable in setting the objectives of the Police and
  Crime Plan and sets out scrutiny arrangements through the Police and Crime Panel.
- The Chief Constable is responsible for delivering policing in line with the Commissioners Police and Crime Plan. The plans objectives are jointly determined using a number of sources including the Force Strategic Assessment which reviews past performance against the plans priorities as well as identifying emerging threats to policing and also the annual demand assessment which looks at longer term changes in the volumes and types of demand on policing resources. The Force undertakes extensive consultation surveys that contribute to the setting of priorities and inform policy and decision-making for the development and planning of police services. Detailed priority delivery plans and departmental service plans prioritise operational and service delivery against the priorities and activities set out in the plan. The joint Code of Corporate Governance outlines the governance structure for boards and committees and the process by which the Commissioner holds the Chief Constable to account for achieving the Police and Crime Plan objectives. The Single Governance Policy and Procedure is regularly reviewed and updated for effectiveness. This outlines the structure of boards and meetings by which the Commissioner holds the Chief Constable to account for the Forces ability to achieve the objectives set in the Police and Crime Plan.
- The Chief Constable holds Chief Officers to account for performance and local outcomes at the weekly Force Control and Joint Executive Board meetings. The Joint Executive Board and monthly Strategic Performance Board meetings are jointly attended and chaired with the Commissioner. The reports and performance information submitted to these meetings are received from a structured network of sub boards that are overseen by relevant Chief Officers.

- In conjunction with the Commissioner the Chief Constable sets the annual budget in support of the Police and Crime Plan. The medium term financial strategy that is approved by the Commissioner provides the framework for resource allocation and control. The Force audited annual accounts are approved by the Joint Independent Audit Committee and are published with the Financial Statement on the Commissioner's website.
- The Dorset Management Information System (DorMIS) is an intranet based framework that provides organisational data at strategic, tactical and operational levels that support the identification of achieved performance based on the Force Control Strategy and plan priorities. DorMIS allows officers, staff and members of the Commissioner's office to review changes in performance against the plan priorities and other policing activity including crime and incident levels, repeat victimisation, stop and search, satisfaction and crime outcomes. Value for money processes and performance are independently assessed through detailed reviews undertaken by Her Majesty's Inspectorate of Constabulary, the National College of Policing and independent external and internal audit providers. These thematic inspection reports are then benchmarked and compared nationally to other Forces to ensure effective and efficient processes are in place.
- All individual partnerships are required to produce an annually reviewed terms of reference to outline their purpose and clearly define their vision. Partnership arrangements are underpinned and controlled by the Force Partnership Policy. The Force has written to all Strategic Partnerships to outline the extent of Force responsibility particularly in relation to Finance staff and assets.
- All complaints regarding service delivery and performance are investigated by the Complaints and Misconduct Unit and reported to the Standards and Ethics Board.

# Leaders and officers and partners working together to achieve a common purpose with clearly defined functions and roles

- The College of Policing is responsible for defining national standards and professional practice in key areas of policing. This framework provides accountability for Chief Officers around their statutory and professional obligations. The remuneration of the Chief Constable and Police Officers is awarded in line with Police Regulations 2003. All Police Staff are paid in accordance with Police Staff Council Pay and Conditions which are awarded according to job grade and responsibilities.
- All Force personnel have individual job descriptions and allocated responsibilities that are subject to annual performance and development reviews linked through operational and departmental service plans to the Police and Crime Plan objectives.
- The Scheme of Corporate Governance provides the framework that supports Force Financial Regulations. This includes separate Schemes of Delegation and Consent and Standing Orders regarding Force contracts. Alongside Force Financial Instruction these clearly define responsibilities for all Force financial arrangements and are annually reviewed and monitored by the Joint Independent Audit Committee.
- The Chief Financial Officer acting for Dorset Police has a legal and statutory obligation to report any financial irregularities and unlawful expenditure to the Chief Constable, the Treasurer, the Chief Executive and external audit to maintain compliance to the Financial Management Code of Practice issued by the Home

Office and the Chartered Institute of Public Finance and Accountancy (CIPFA) financial practice that ensure high standards of professional conduct.

- The single governance model and joint Code of Corporate Governance determine the
  meeting structure for all Force strategic boards and committees and outlines those
  jointly chaired by the Commissioner. All Force boards and committees have annually
  reviewed terms of reference which define their purpose and link to the objectives of
  the Police and Crime Plan.
- The objectives of the Police and Crime Plan are reviewed annually by the Commissioner and disseminated to all Police Officers and Staff. This is to ensure that all staff members are aware of their roles and responsibilities when working individually or in partnership to achieve the Police and Crime Plan purpose and objectives.
- A Section 22A agreement has been signed between the four legal entities that comprise of Dorset Police and OPCC for Dorset and that for Devon and Cornwall Police and OPCC for Devon and Cornwall, as formally entering into a Strategic Alliance, designed for mutual benefit through efficiency and financial savings. There is a separate governance structure specifically for the strategic alliance programme of work. The Force is represented at every level in this structure and reports are fed into the Force via the Joint Executive Board and the Strategic Change Board.

# Promoting the values for Dorset and demonstrating the values of good governance through upholding high standards of conduct and behaviour.

- The Policing Protocol 2011 requires the Chief Constable to comply with the principles determined in the Standards in Public Office Act 2001. This requires the Chief Constable through strong leadership to demonstrate high standards of personal and professional conduct. The College of Policing Code of Ethics and the Force values and policies reinforce these standards.
- Police Performance and Conduct Regulations 2012 determine the standards of behaviour for all Police Officers and Special Constables, Police Staff must comply with the standards of professional behaviour set by the Police Staff Council. All staff must uphold the Force values as determined in Force policy and procedure.
- The College of Policing promote ethics, values and standards of integrity to raise the
  professional status of police officers and staff. A Code of Ethics has been determined
  and is used to support the high standards and behaviour expected of all members of
  Dorset Police.
- The Professional Standards Department is responsible for upholding high standards of conduct and behaviour and for investigating all complaints against Police Officers and Staff below the rank of Chief Constable. The Commissioner is responsible for upholding the conduct of the Chief Constable and ensures the Force is compliant to Financial Regulations and legislation. Details of Chief Officer expenses and Force expenditure is published on the Commissioners website to create a climate of openness and transparency.
- A register of business interests and a gifts and hospitality register are maintained by the Professional Standards Department. Force policies and procedures determine the standards of conduct expected including arrangements for security vetting,

discipline and grievances, alcohol and substance misuse, standards of dress and appearance and data protection and information sharing legislation.

- The Standards and Ethics Board monitors and scrutinises the work of the Professional Standards Department. This includes oversight of any disciplinary procedures brought by the Complaints and Misconduct Department, or the Anti-Fraud and Corruption Unit and therefore monitors Force management and support of confidential whistle blowing facilities.
- The Ethics and Appeals Sub Committee provides independent scrutiny of the decisions made by the Standards and Ethics Board to ensure transparency and to uphold the principles of good governance. In addition, it scrutinises the Business Interests and the Gifts and Hospitality declarations of the Force. Assurance reports are presented to the Joint Executive Board and the Joint Independent Audit Committee attended by the internal and external auditors. JIAC also acts as the body to comment upon the Chief Officers remuneration policy.
- In relation to the Strategic Alliance, a Strategic Alliance Audit Committee (SAAC) has been created, with all members of the independent audit committee in Dorset Police and Devon and Cornwall Police in attendance. The SAAC, has been created to promote independent scrutiny and challenge to the Strategic Alliance process, and where appropriate make recommendations either jointly or separately to their respective Force and OPCC.
- The single governance model and joint Code of Corporate Governance require terms of reference for all boards and committees which define their purpose and link to the objectives of the Police and Crime Plan. The Police Reforms and Social Responsibility Act 2011 determine the Commissioners responsibility for monitoring Force complaints handling arrangements. Attendance as joint chair with the Chief Constable of the Standards and Ethics Board provides the basis of a positive, open and trusting relationship between the Chief Constable, Commissioner and stakeholders.

# Taking informed and transparent decisions, which are subject to scrutiny and managing risk.

- Independent professional internal and external auditors provide objective assurance on governance, risk management and control processes. The risk based annual audit programme reports on compliance to regulation and legislation and offers opinion and assurance on the effective use of resources. The single governance model and structure determined in the joint Code of Corporate Governance provides the framework for the submission of reports and recommendations from the boards and auditors that offer assurance that the Force will achieve the objectives defined in the Police and Crime Plan.
- The Head of Governance has specific responsibilities for Force audit, insurance and risk management arrangements. Departmental and Command risk registers are linked to individual service plans which are designed to monitor and aid achievement of the Police and Crime Plan objectives. Emergent risks are identified, scored and recorded on the individual risk registers with escalating risks reported to the Strategic Risk Management Board. This Board considers the transfer of these risks to the Corporate Risk Register where strategic risks are allocated to an appropriate lead for monitoring and control. All significant corporate risks are reported quarterly to the Joint Independent Audit Committee and the Joint Executive Board for consideration.

- The Standards and Ethics Board and the Ethics and Appeals Sub Committee monitor the governance arrangements that determine that standards of integrity are maintained throughout the Force. This safeguards against conflicts of interest and ensures transparent arrangements are in place for the unbiased investigation of complaints. The Independent Police Complaints Commission, Police Federation, the Force Welfare Department and Unison provide an objective assurance and support facility to the Force.
- The Financial Management Code of Practice requires the establishment of an Independent Audit Committee to provide assurance with regards to financial compliance, risks and probity. The Dorset Joint Independent Audit Committee consists of five suitably qualified independent members of the public whose responsibilities are clearly defined within the terms of reference available on the Commissions website. The Committee meets quarterly and reports to the Joint Executive Board jointly chaired by the Commissioner and Chief Constable. The SAAC provides scrutiny and challenge to the SA Governance Structure.
- Financial Regulations, the Standing Orders for Contracts and the Schemes of Consent and Delegation define the legislative and financial limits for decision making. The Force Chief Finance Officer has a legal duty to report any financial irregularities or misappropriation of funds to the Treasurer and Monitoring Officer of the Commissioner. The Monitoring Officer is currently the Commissioners Chief Executive. This is in accordance with section 151 of the Local Government Act 1972. To ensure compliance to legislation a comprehensive range of legal advice is available to the Chief Finance Officer, the Chief Constable and the Commissioner.

# Developing the capacity and capability of the Commissioner, Officers of the Commissioner and Dorset Police to be effective in their roles.

- Dorset Police operate a robust competency based recruitment process for all personnel including volunteers and members of the Joint Independent Audit Committee. Role specific induction programmes linked to the probation process are delivered by the Force Organisational Development Unit. Thereafter annual performance appraisal reviews are undertaken by all members of staff to support professional development and maintain key skills.
- A professional framework determined by the College of Policing provides national Authorised Professional Practice Standards used to set the standards of professional practice for all members of Dorset Police. In addition the framework supports the Force to identify, develop and promote good practice through learning and development that will help prevent crime and protect the public.
- The Chief Constable will ensure that statutory officers receive the support and resources necessary to maintain their skills and perform effectively in their roles. All officers and staff have an obligation to maintain their continuous professional development as part of membership to external professional bodies. All staff and managers are required to identify individual staff development needs specific to their role.
- A Workforce Plan is informed by the Force Strategic Assessment and annual demand assessment, the former of which defines the current threats and long term and emerging risks affecting our communities. The Assessment also informs the setting of the police and Crime Plan priorities and the Force Control Strategy which

sets the strategic direction of the Force, while the tactical assessment and daily and weekly management and intelligence meeting direct daily operational activities to reduce community risk. The Force ability to achieve objectives and to provide public satisfaction is recorded in the Force Strategic Assessment which is updated and reported quarterly to the Strategic Performance Board. This process ensures efficient succession planning and supports a career development programme that provides fully trained and effective staff to deliver the objectives of the Police and Crime Plan.

# Engaging with local people and other stakeholders to ensure robust public accountability.

- The Chief Constable is responsible for delivering policing in line with the Commissioners Police and Crime Plan. The plan is jointly determined using the Force Strategic Assessment taking into account community and partnership objectives and the result of public consultation. Effective engagement will be maintained with key stakeholders to ensure Force accountability to the communities that they represent.
- The Chief Constable takes responsibility under the Equality Act 2010 to promote and endorse equality and diversity issues within the Force and will provide effective community consultation and engagement with minority groups. Performance will be measured to ensure accountability and community involvement with future strategic decisions, a performance pack related to equality and diversity in Human Resources and service provision is presented to the quarterly Strategic Equality and Confidence Board and published on the Force website.
- The Communications and Engagement Department play an active role in external public relations, particularly through digital engagement and supporting the engagement of Senior Management Teams and operational messages.

#### 4. REVIEW OF EFFECTIVENESS

The Chief Constable has responsibility for conducting, at least annually, a review of the effectiveness of the governance framework including the system of internal control. The review of effectiveness is informed by the work of managers within the Force who have responsibility for the development and maintenance of the governance environment, the head of internal audits annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

The Chief Constable is appointed by the Commissioner and is responsible for the delivery of a policing service that achieves the objectives of the Police and Crime Plan. The Commissioner provides the mechanism for the local community to decide how it is policed and sets community priorities into the Police and Crime Plan. The Commissioner then holds the Chief Constable accountable for the delivery of the plan to the satisfaction of the community and public that he represents.

The joint Code of Corporate Governance defines a governance process and structure that involve the review of Force governance arrangements by independent agencies and inspectorates, the details of which are recorded below:-

#### The Joint Independent Audit Committee

 The Joint Independent Audit Committee consists of five independent members of the public recruited for their professional knowledge and skills to monitor Force financial arrangements and ensure the efficient management of resources. The Committee

reviews the Annual Statement of Accounts which includes the Annual Governance Statement and ensures compliance to policies relating to anti-fraud and corruption arrangements, gifts and hospitality and declarations of interest. It is also responsible for the annual review of the internal control framework with assurance provided through a risk based internal audit programme and external audit opinion that is published in the annual audit letter. A self-assessment review of effectiveness is conducted annually to identify any achievements or areas of weakness.

• The Committee then produces an annual report to the Chief Constable recording their findings for the year. There were no significant weaknesses in controls or governance issues identified or reported in the previous year.

#### The Ethics and Appeals Committee

• The Ethics and Appeals Committee is a sub-committee of the Joint Independent Audit Committee whose purpose is to support the Chief Constable and Commissioner through independent scrutiny of the work of the Standards and Ethics Board. This provides assurance of transparency in Force complaint handling arrangements including the appeals process and upholds the principles of good governance. The committee has been subject to review and will remain in its current format pending the outcome of legislative changes regarding complaints and handling processes and procedures.

#### **Internal Audit**

 Qualified professional internal auditors provide objective assurance and opinion on governance and control processes. This is provided by the South West Audit Partnership (SWAP). The audit process examines, evaluates and reports on the adequacy of controls and the efficient use of resources. A risk based annual audit programme is produced to include all significant financial and non-financial risks and is considered by the Treasurer and Force Chief Financial Officer before approval by the Joint Independent Audit Committee. The work of Internal Audit includes the investigation of any financial irregularities identified by the Treasurer. The Head of Internal Audit issued an unqualified audit opinion for the year which brings significant assurance of the governance framework and internal control arrangements.

#### **External Audit**

 External audit delivered by KPMG review the Annual Accounts and considers Force value for money arrangements. An unqualified audit opinion has been reported to the Joint Independent Audit Committee providing significant assurance on Force compliance to Financial Regulations and value for money arrangements.

#### Other agencies

- Her Majesty's Inspectorate of Constabulary (HMIC) independently assesses police forces and policing across activity from neighbourhood teams to serious crime and the fight against terrorism.
- The Home Office Professional Standards Unit documents lessons learnt and identifies best practice.
- The Health and Safety Executive offers independent inspections and reviews in respect of reportable accidents.

- The Independent Police Complaints Commission reports Lessons Learnt, identifies best practice and offers independent assurance of internal complaints handling processes.
- The College of Policing is working to raise the professional status of Police officers and staff by setting standards of professional practice and promoting evidence based best practice. It has issued the Code of Ethics which sets national standards for professional conduct.

#### The Annual Governance Statement Working Group

- A working group has been established to research and produce the statement. This
  is led by Karen Brownjohn (Head of Governance) and Jason Mumford (Staff Officer
  to the Commissioner), with support from Karen Thorns (Force Quality Assurance
  Officer). The Chief Constable will sign the approved Annual Governance Statement
  that is published with the Annual Statement of Accounts. The statements will include
  an action plan to rectify any significant internal control weaknesses identified through
  the reviews.
- The Chief Constable has been advised on the implications of the result of the review
  of the effectiveness of the governance framework by the Annual Governance
  Working Group and that the arrangements continue to be regarded as fit for purpose
  in accordance with the governance framework. The areas already addressed and
  those to be specifically addressed with new action planned are outlined below.

#### 5. SIGNIFICANT GOVERNANCE ISSUES

Dorset Police and the Chief Constable propose over the coming year to take steps to address the following matters to further enhance our governance arrangements. The Force is satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Using definition provided in guidance to support compliance with the Accounts and Audit Regulations 2003, the Chief Constable on behalf of Dorset Police has judged the following to be control issues appropriate for comment. While no significant governance issues were identified the single issue that cuts across all review areas was the accessibility to meeting papers supporting historical decisions and the subsequent transparency to the Force and public.

#### Areas for review

#### **Financial Context and Strategic Alliance**

Reductions in public sector funding nationally means there is a continued need for prudence and an increasing requirement to identify cashable savings within the police service, The One Team programme has enabled significant cash savings to be achieved, primarily through reduced recruitment, but it is clear that further reductions are required over the next five years or more. It is however essential that the Force remains fit for purpose within these funding constraints. For this reason the Force has entered into a Strategic Alliance with Devon and Cornwall Police so opportunities for further savings and operational efficiency can be explored and where appropriate implemented.

#### **Governance Context**

The Police Reform and Social Responsibility Act 2011 and consequential election of Police and Crime Commissioners changed the governance arrangements for Police Services and required the creation of a new internal governance structure. This has been subject to a further review and consideration following the transfer of the responsibility for staff from the Commissioner to the Chief Constable under the terms of the second stage implementation determined in the act. These changes highlighted that more work is required to ensure the continued transparency of decision making both internally and external to the Force.

The single governance policy and framework and subsequent terms of reference for Boards have been reviewed, however, this will require further review and amendment as the recommendations from the strategic alliance business cases are implemented. The Force governance structure will need to flexible enough to adapt to the changes within the Force and across the strategic alliance as process and procedures and therefore lines of accountability are changed and adapted.

There is ongoing work to maximise the use of technology to drive Force and operational efficiency and to improve contact, transparency and accountability to the public through the Force website.

**Action:** To ensure the Governance arrangements between the Force and the Strategic Alliance remain relevant and robust.

**Action:** To continue the work programme to maximise the use of technology to further improve efficiency and effectiveness.

#### **Partnership Working**

Force partnership arrangements continue to be an opportunity and a risk to the Force, particularly in light of the significant and on-going constraints on all public sector budgets. The Force works closely with public sector partners who are suffering from similar constraints on their budgets that will increase the pressure to reduce contributions to partnership funding. Following an audit by the South West Audit Partnership of partnership arrangements a number of recommendations continue to be progressed.

The Commissioner rather the Chief Constable has responsibility for partnership and commissioning arrangements including the appointment of a Partnership and Commissioning Manager.

All significant partnerships have been written to detailing the extent of Dorset Police involvement/work in each partnership. This has particularly focused on staff, finance and resource based risks.

**Action**: Partnership working will continue to be monitored for effectiveness and risk to the Force.

#### **Complaints and Discipline**

In March 2015 the Home Office published the paper "Improving Police Integrity: reforming the police complaints and disciplinary systems." This makes a number of recommendations that will affect the roles and responsibilities of the Force, IPCC and PCC in complaints and disciplinary matters, including the proposed creation of regional appeal hearing Boards.

**Action:** Ongoing monitoring and consideration as the recommendations are enacted, and are required to be implemented.

**Action:** To audit the systems and processes that prevents fraud and the impact of employment vulnerability of staff.

I propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. I am satisfied that these steps will address the need for improvements that were identified in the review of effectiveness and will monitor their implementation as part of the next annual review.

Debbie Simpson Chief Constable of Dorset Police Force

30 September 2015

### **GLOSSARY OF FINANCIAL TERMS**

The following definitions of technical terms used in these accounts may be of assistance.

ACCOUNTING PERIOD	The period of time covered by the accounts, which for this CC means a period of twelve months commencing on 1 April.
ACCOUNTING POLICIES	The principles, conventions, rules and practices that specify how the effects of transactions and other events are recognised, measured and presented in the financial statements.
ACCRUAL	Sums included in the final accounts to cover income and expenditure attributable to the accounting period but for which payment has not been made or received by 31 March.
ACTUARIAL VALUATION	An independent report on the financial status of the Pension Fund, which determines its ability to meet future payments.
AGENCY SERVICES	The provision of services by one body (the agent) on behalf of, and generally with reimbursement from, the responsible body.
AMORTISATION	Amortisation is the equivalent of depreciation for intangible assets.
APPROPRIATION	A transfer of monies between the revenue account and the balance sheet.
ASSET	Something of worth that is measured in monetary terms e.g. land and buildings (also referred to as capital assets or fixed assets).
BALANCES	The accumulated surplus of income over expenditure.
BUDGET	A statement of the CC's plans expressed in financial terms for a specified period of time.
CAPITAL CHARGE	A charge to service revenue accounts to reflect the cost of fixed assets used in the provision of services.
CAPITAL EXPENDITURE	Expenditure on the acquisition or construction of significant assets (e.g. land and buildings) which have a long term value to the CC (also referred to as capital spending or capital payments).
CAPITAL GRANTS	Grants paid to the CC in support of approved capital projects.
CAPITAL RECEIPTS	Income from the sale of capital assets (land, buildings, etc.).
COLLECTION FUND	A fund maintained by district, unitary and borough councils for the collection and distribution of local tax receipts. County, police, fire, district, unitary and parish council precepts are met from these funds.
CONSISTENCY	The principle that the accounting treatment of like items within an accounting period and from one period to the next is the same.
CONTINGENCY	A sum of money set aside to meet unforeseen expenditure.
CONTINGENT LIABILITY	A possible obligation arising from past events where it is not probable that a transfer of economic benefits will be required or the amount of the obligation cannot be measured with sufficient reliability.
CORPORATE & DEMOCRATIC CORE	Those activities which police authorities engage in specifically because they are elected authorities. There is no basis for apportioning these costs over services.
COST CENTRE	A specific area of activity where control of certain budgets has been delegated.
COUNCIL TAX	A property based tax, with discounts for those living alone, which is administered by District, Borough and Unitary Councils.
CREDITORS	Amounts owed by the CC for work done, goods received or services rendered but for which payment has not been made by the end of the accounting period.
CURRENT ASSETS	Current assets are those which can either be converted to cash or used to pay current liabilities within 12 months.
CURRENT LIABILITIES	Amounts owed by the Local Authority which are due to be settled within 12 months.
CUSTOMER & CLIENT RECEIPTS	Income derived from services provided by the CC, from sales (excluding land & buildings), and from rents.
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### **GLOSSARY OF FINANCIAL TERMS**

DEBTORS	Amounts due to the CC but unpaid by the end of the accounting period.
DEPRECIATION	The measure of the use of a fixed asset over its economic life.
EMOLUMENTS	All sums paid to an employee, including any allowances chargeable to UK income tax, but excluding pension contributions payable by either employer or employee.
ESTIMATION	The methods adopted to arrive at estimated monetary amounts,
TECHNIQUES	corresponding to the measurement bases selected, for assets, liabilities,
	gains, losses and changes to reserves. These implement the measurement aspects of the accounting policies, and include selecting methods of depreciation and making provision for bad debts.
FIXED ASSETS	Assets that provide benefits to the CC and the services it provides, for a period of more than one year.
HOME OFFICE GRANT	A central government grant paid by the Home Office to Police
	Authorities in support of their day to day expenditure, allocated by means of the four block model.
IAS	International Accounting Standards are statements of standard
	accounting practice issued by the International Accounting Standards
	Committee and with which all Local Authorities are now required to
	comply.
IFRS	International Financial Reporting Standards (IFRS) as they apply to Local Authorities in England.
IMPAIRMENT	A loss in the value of a fixed asset or financial instrument, arising from
	physical damage such as a major fire, or a significant reduction in
	market value, or a situation where capital spending on an asset has no
	effect on the value of the asset.
INVENTORIES	The amount of unused or unconsumed stock held for future use.
	Examples include consumable stores and services in intermediate
	stages of completion.
LEASE (FINANCE	A finance lease is an arrangement where substantially all of the risks
LEASE)	and rewards of ownership of the leased asset pass to the lessee,
	regardless of whether the lease arrangement provides for actual transfer of ownership.
LEASE (OPERATING	Any lease which is not a finance lease.
LEASE)	The state of the s
NATIONAL NON-	District and Unitary councils collect this tax locally and pay it to the
DOMESTIC RATES	Government. It is then re-distributed to Police and other Local
(NNDR)	Authorities on the basis of resident population.
NON-CURRENT ASSETS	Assets that provide benefits to the Authority and the services it provides,
NON DISTRIBUTED	for a period of more than one year.  Overheads for which no user benefits, and therefore not apportioned
COSTS (NDC)	over services. Previously this was called Unapportionable Central
	Overheads (UCO).
NON-OPERATIONAL	Fixed assets that are not occupied or used in the delivery of services.
ASSETS	Examples are investment properties and assets surplus to requirements,
	pending sale.
PENSION FUND	For staff other than police officers, contributions from both employers
	and employees are invested for the time being, and used to provide
	pension benefits to contributors and their dependants. Police officer
	pensions are not paid into an investment fund, but are paid directly from
	revenue expenditure.
PRECEPT	A levy requiring the District, Borough and Unitary Councils to collect
	income from council taxpayers on behalf of the CC.
PROVISIONS	Amounts set aside to meet liabilities or losses which are likely to be
	incurred, but where the actual sum and timing are uncertain.
RESERVES	Sums set aside to meet the cost of specific future expenditure.
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REVENUE EXPENDITURE	The day to day costs incurred by the CC in providing services.
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### **GLOSSARY OF FINANCIAL TERMS**

REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE (FORMALLY) DEFERRED CHARGES	Where capital expenditure does not result in the acquisition of a fixed asset, or is incurred on an asset not belonging to the CC, the expenditure is charged directly to the income and expenditure account in the year it occurs with the necessary appropriations in the Statement of Movement on the General Fund Balance and the Capital Adjustment Account.
REVENUE SUPPORT GRANT (RSG)	A general central government grant paid to the CC, in addition to Home Office Grant, in support of its day to day expenditure.
RUNNING COSTS	Expenditure incurred on the use of premises, transport and equipment, together with other general expenditure necessary to enable the service to be provided.
SPECIFIC GRANTS	Grants from the Home Office, additional to other grants, for specific projects.
STOCKS	The amount of unused or unconsumed stocks held in expectation of future use. Examples include consumable stores and services in intermediate stages of completion.
THIRD PARTY PAYMENTS	The cost of specialist or support services purchased by the PCC from outside contractors and other bodies.
TOTAL COST	The total cost of a service includes all revenue expenditure (see above) and support services, overheads and capital charges.
TRUST FUNDS	Funds administered by the CC for such purposes as prizes, charities and special projects.